#### **JUDGE RAMOS**

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

ALEXANDRA GARCIA, as Parent and Natural Guardian o/b/o S.S., an Infant,

Plaintiff,

- against -

MICHAEL J. ASTRUE, as Commissioner of Social Security,

Defendant.

Civil Action No.
ECF Case

COMPLAINT

#### PRELIMINARY STATEMENT

- This action is authorized by Section 205(g) and 1383(c)(3) of the Social Security Act,
   42 U.S.C. 405(g), to review a final decision of the Commissioner of Social Security.
- 2. Venue lies in the Southern District of New York pursuant to 42 U.S.C. §405(g) based on the residency of the plaintiff.
- 3. Plaintiff challenges the determination of the Commissioner that S.S., an infant, was ineligible for Supplemental Security Income ("SSI") benefits effective July 9, 2008 within the meaning of Title XVI of the Act.
- 4. Plaintiff contends that the Commissioner's determination was arbitrary and capricious, not supported by substantial evidence and contrary to law.

#### **PARTIES**

5. Plaintiff Alexandra Garcia, is the mother and natural guardian of S.S., an infant. They reside in the Bronx, New York.

6. Defendant Commissioner of Social Security is responsible for the administration of Title XVI of the Act, and the determination of claims and payment of benefits thereunder.

#### **FACTS**

- 7. S.S. was born in 1999, and is presently 13 years old.
- 8. S.S. is a child who has been diagnosed with Attention Deficit-Hyperactivity Disorder, Inattentive Type ("ADHD"), borderline intellectual functioning, a learning disability, severe receptive/expressive language delays tested at two to three standard deviations below the mean, and clinical obesity.
- 9. During the disability period in issue S.S. was treated for ADHD with medication therapy (Concerta 36 mg and Adderall XR 20 mg) by the Children's Neuroscience Center of St. Luke's-Roosevelt Hospital Center.
- 10. During the disability period in issue S.S. has been in special education placed in successively restrictive classroom settings, with speech/language therapy and counseling as related services.
- 11. In standardized testing S.S., then age 10-1, attained grade-equivalent scores of 2.0 in word reading, 1.9 in reading comprehension, and 1.5 in decoding scores which demonstrated regression from her performance on the same battery of tests administered one year earlier.
- 12. On July 9, 2008, when S.S. was nine years old, plaintiff applied for SSI benefits on her behalf, and the application was denied.
- 13. On June 16, 2010, a hearing was held before ALJ John W. Noonan, at which plaintiff and S.S. appeared without counsel.
  - 14. On June 25, 2010, the ALJ issued an unfavorable decision.

- 15. In his decision, the ALJ found that S.S. had a marked limitation in the domain of health and physical well-being, a finding supported by substantial evidence.
- 16. In his decision, the ALJ found that S.S. had severe impairments including ADHD, obesity, learning disorder, and speech/language delays.
- 17. In his decision, the ALJ found that S.S. has limitations in acquiring and using information, attending and completing tasks, interacting and relating with others, and moving about and manipulating objects but that these limitations were "less than marked."
- 18. The plaintiff, through counsel, timely requested review by the Appeals Council, and submitted additional new and material evidence for the administrative record, some of which was accepted as additional evidence, and some of which, with no explanation, was not accepted.
- 19. By notice dated June 22, 2012, the Appeals Counsel denied review, making the ALJ's decision the final determination of the Commissioner. A copy of the June 22, 2012 notice is attached hereto as Exhibit A.
- 20. A notice of the Appeals Council's denial of review was sent to the plaintiff, but no notice was received by plaintiff's counsel, who therefore requested the Appeals Council to extend the time for the filing of a district court action.

#### FIRST LEGAL CLAIM

- 21. Since July 9, 2008 and continuously thereafter, S.S. has not engaged in substantial gainful activity.
- 22. Since July 9, 2008 and continuously thereafter, S.S. has suffered from a medically determinable impairment or combination of impairments which are expected to last for a continuous period of at least 12 months and which result in marked and severe functional limitations.

- 23. Since July 9, 2008 and continuously thereafter, S.S.'s impairments met or medically or functionally equaled the Listings.
- 24. The determination of the Commissioner is not supported by substantial evidence, and is arbitrary, capricious and contrary to law.

#### SECOND LEGAL CLAIM

- 25. The ALJ failed to adequately develop the administrative record.
- 26. Upon information and belief, the ALJ reached his unfavorable decision after holding an unreasonably short hearing, with an inadequate inquiry into the severity of S.S.'s impairments—in particular, her diagnosed ADHD severe receptive/expressive language delays.
- 27. The ALJ issued his unfavorable decision without developing the documentary record of treatment of S.S.'s psychiatric and cognitive impairments, and without seeking opinion evidence from S.S.'s treating physician regarding the severity of these impairments.

#### THIRD LEGAL CLAIM

28. The ALJ committed legal error by failing to consider and accord appropriate weight to standardized language testing in the record as it impacted S.S.'s limitations in the domains of acquiring and using information and interacting and relating with others.

#### FOURTH LEGAL CLAIM

29. The ALJ committed legal error by failing to consider the cumulative and interactive effect of S.S.'s multiple impairments – particularly her severe receptive/expressive language delays and her borderline intellectual functioning.

#### FIFTH LEGAL CLAIM

30. The ALJ committed legal error by failing to adequately assess the effect of S.S.'s severe obesity in the functional domain of moving about and manipulating objects.

#### SIXTH LEGAL CLAIM

- 31. The Appeals Council erred by failing to add new and material evidence proffered by plaintiff's attorney: i.e., reports from S.S.'s treating physician, Steven M. Wolf, M.D., Children's Neuroscience Center of St. Luke's-Roosevelt Hospital Center, and a pharmacy medication printout covering a three-year span that included most of the disability period in issue. Copies of these documents, with proof of timely transmission to the Appeals Council, are attached hereto as Exhibit B.
- 32. The documentary evidence proffered to the Appeals Council should be deemed included in the administrative record herein.

#### RELIEF REQUESTED

WHEREFORE, plaintiff respectfully prays that this Court:

- 1. Assume jurisdiction of this action;
- 2. Order that the documents timely proffered to the Appeals Council (Exhibit B) are new and material evidence and will be deemed included in the administrative record;
- Reverse the Commissioner's decision that S.S. is not disabled within the meaning of
   Title XVI of the Act, and award SSI benefits effective on and after July 9, 2008;
- 4. In the alternative, pursuant to Sentence 4 of 42 U.S.C. § 405(g), remand this action for a new administrative proceeding, with the direction that the Commissioner's favorable finding below (S.S. has a marked limitation in the domain of health and physical well-being), is supported by substantial evidence and will not be disturbed upon remand;
- 5. Award plaintiff reasonable attorney's fees and expenses pursuant to the Equal Access to Justice Act ("EAJA"), 28 U.S.C. §2412(d); and
  - 6. Award such other and further relief as to this Court may seem just and proper.

Dated: New York, New York

July 30, 2012

MICHAEL D. HAMPDEN (MDH 2359)

PARTNERSHIP FOR CHILDREN'S RIGHTS

Attorney for Plaintiff

271 Madison Avenue, 17th Floor

New York, New York 10016

212-683-7999, ext. 226; Fax: 212-683-5544

mhampden@pfcr.org

## EXHIBIT A

Notice of Appeals Council Denial of Review

Office of Disability Adjudication and Review 5107 Leesburg Pike Falls Church, VA 22041-3255 Telephone: (877) 670-2722

Date: June 22, 2012

#### NOTICE OF APPEALS COUNCIL ACTION

Ms. Salarandra Garcia
C/O Alexandra Garcia
285 East 203rd Street
Apt 3
Bronx, NY 10458

This is about your request for review of the Administrative Law Judge's decision dated June 25, 2010.

#### We Have Denied Your Request for Review

We found no reason under our rules to review the Administrative Law Judge's decision. Therefore, we have denied your request for review.

This means that the Administrative Law Judge's decision is the final decision of the Commissioner of Social Security in your case.

#### Rules We Applied

We applied the laws, regulations and rulings in effect as of the date we took this action.

Under our rules, we will review your case for any of the following reasons:

- The Administrative Law Judge appears to have abused his or her discretion.
- There is an error of law.
- The decision is not supported by substantial evidence.
- There is a broad policy or procedural issue that may affect the public interest.
- We receive new and material evidence and the decision is contrary to the weight of all the evidence now in the record.

#### What We Considered

In looking at your case, we considered the reasons you disagree with the decision and the

### Samuel May Same (45-49-8702)

Page 2 of 3

additional evidence listed on the enclosed Order of Appeals Council.

We found that this information does not provide a basis for changing the Administrative Law Judge's decision.

#### If You Disagree With Our Action

If you disagree with our action, you may ask for court review of the Administrative Law Judge's decision by filing a civil action.

If you do not ask for court review, the Administrative Law Judge's decision will be a final decision that can be changed only under special rules.

#### How to File a Civil Action

You may file a civil action (ask for court review) by filing a complaint in the United States District Court for the judicial district in which you live. The complaint should name the Commissioner of Social Security as the defendant and should include the Social Security number(s) shown at the top of this letter.

You or your representative must deliver copies of your complaint and of the summons issued by the court to the U.S. Attorney for the judicial district where you file your complaint, as provided in rule 4(i) of the Federal Rules of Civil Procedure.

You or your representative must also send copies of the complaint and summons, by certified or registered mail, to the Social Security Administration's Office of the General Counsel that is responsible for the processing and handling of litigation in the particular judicial district in which the complaint is filed. The names, addresses, and jurisdictional responsibilities of these offices are published in the Federal Register (70 FR 73320, December 9, 2005), and are available on-line at the Social Security Administration's Internet site, http://policy.ssa.gov/poms.nsf/links/0203106020.

You or your representative must also send copies of the complaint and summons, by certified or registered mail, to the Attorney General of the United States, Washington, DC 20530.

#### Time To File a Civil Action

- You have 60 days to file a civil action (ask for court review).
- The 60 days start the day after you receive this letter. We assume you received this letter 5 days after the date on it unless you show us that you did not receive it within the 5-day period.
- If you cannot file for court review within 60 days, you may ask the Appeals Council to
  extend your time to file. You must have a good reason for waiting more than 60 days to
  ask for court review. You must make the request in writing and give your reason(s) in



Page 3 of 3

the request.

You must mail your request for more time to the Appeals Council at the address shown at the top of this notice. Please put the Social Security number(s) also shown at the top of this notice on your request. We will send you a letter telling you whether your request for more time has been granted.

#### About The Law

The right to court review for claims under Title II (Social Security) is provided for in Section 205(g) of the Social Security Act. This section is also Section 405(g) of Title 42 of the United States Code.

The right to court review for claims under Title XVI (Supplemental Security Income) is provided for in Section 1631(c)(3) of the Social Security Act. This section is also Section 1383(c) of Title 42 of the United States Code.

The rules on filing civil actions are Rules 4(c) and (i) in the Federal Rules of Civil Procedure.

#### If You Have Any Questions

If you have any questions, you may call, write, or visit any Social Security office. If you do call or visit an office, please have this notice with you. The telephone number of the local office that serves your area is (877)619-2852. Its address is:

Social Security Admin. 2720 Jerome Avenue Bronx, NY 10468-3522

Isl Dennis W. Ranker

Dennis W. Ranker Appeals Officer

Enclosure: Order of Appeals Council

cc: Michael D. Hampden 271 Madison Ave. 17th Floor New York, NY 10016

# Social Security Administration OFFICE OF DISABILITY ADJUDICATION AND REVIEW

#### ORDER OF APPEALS COUNCIL

IN THE CASE OF	CLAIM FOR
Spanner alimny Scanner	Supplemental Security Income
(Claimant)	. 44-8702
(Wage Earner)	(Social Security Number)

The Appeals Council has received additional evidence which it is making part of the record. That evidence consists of the following exhibits:

Exhibit 8E	Michael Hampden, Representative's Brief. Dated July 26, 2010.
Exhibit 9E	Michael Hampden, Representative's Brief. Dated March 19, 2012.
Exhibit 10E	B. Jackson, Teacher Progress Report. Dated March 16, 2009.
Exhibit 11E	New York City Department of Education, Report to Families (including fifth grade records). Dated Sept. 2007 through June 2009.
Exhibit 12E	New York City Public Schools, Student Historical Profile Report (including State test scores). Dated February 7, 2011.
Exhibit 23F	Mandy Wolkoff, Psy.D., Psychoeducational Evaluation. Dated March 26, 2009.
Exhibit 24F	Attorney/Representative-Supplied Evidence, Annual Goals and Short-Term Objectives. Dated April 8, 2009, thorugh June 2009.

## **EXHIBIT B**

New and Material Evidence Proffered. To Appeals Counsel

## Case 1:12-cv-05886-KBF Document 1 Filed 08/02/12 Page 13 of 22

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Exhibit 7

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IN MADISON AVENUE • 17<sup>th</sup> FLOOR • NEW YORL NY 10015
TELEVISIONE (212) 683-7999 • FAI: (212) 683-5544

BAX COVER SHEET

Appeals Council

703-605-739

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June 13, 2012

Appeals Council Social Security Administration Office of Hearings and Appeals 5107 Leesburg Pike Falls Church, VA 22041-3255 Attn. Branch 9, Suite 905

Re: Salada 2000 Salada Salada

Dear Administrative Appeals Judges:

On July 26, 2010, I wrote to you on behalf of Alexandra Garcia, the parent of the infant claimant Santage. Sattlet, requesting review of the unfavorable June 25, 2010 Administrative Law Judge decision, affirming the denial of the SSI application made on behalf of the child.

On January 10, 2012, I sent a letter asking that the case be designated "Critical" since 18 months had passed since the request for review.

On February 23, 2012 you sent me notice that the case would be decided shortly, and affording me 25 days to submit a statement in support of the appeal and new evidence.

On March 19, 2012 I submitted the claimant's statement in support of the appeal and new evidence.

Since the Appeals Council's decision has not yet been issued, I am enclosing herewith additional evidence to be added to the administrative record that is both new and material: i.e., a 2-page pharmacy printout of Samuelle's medications from November 4, 2008 to the present. This exhibit establishes that throughout the disability period in issue, and to the present day, Samuelle has been receiving prescribed medications for the treatment of her ADHD.

Three more months have now elapsed and no decision has been issued. Please give this case your priority since nearly four years have elapsed since the SSI application, and nearly two years have elapsed since the request for review by the Appeals Council was made.

Sincerely,

Michael D. Hampden Attorney for Claimant

BY FAX AT 703-605-7391

cc: Alexandra Garcia 285 East 203<sup>rd</sup> Street, #3 Bronx, NY 10458 (By First Class Mail) 06/13/2012 10:12 Case 12:10 Case

245 EAST 198TH STREET BRONX, NY 10458 Phone: 718-220-7600 Fax: 718-220-7618

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Page 1 of 2

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Date	Rx#	Drug Name	Quantity D	ауз	Kef	NDC #	RPh	Prescriber Name		146.14
. r	289830	ADDERALL XR 10MG CAP	30	30	Ō	54092-0383-01	HP	TALBOTT, MAITE		146,14
2008	294902	ADDERALL XR 20MG CAP	30	30	D	54092-0387-01		WOLF, STEVERT N		146.14
04-2008	299145	ADDERALL XR 20MG CAP	- 30	30	0	54092-0367-01		WOLF, STEVERT A		174.67
30-2008	304691	ADDERALL XR 20MG CAP	30	30	0	54092-0387-01		WOLF, STEVERT N		174.67
03-2009	310700	ADDERALL XR 20MG CAP	30	30	0	54092-0387-01		WOLF, STEVERT N		174.67
06-2009		ADDERALL XR 20MG CAP	30	30	D	54092-0387-01	KMS	WOLF, STEVERT N	0.00	174.67 174.67
02-2009	315585	ADDERALL XR 20MG CAP	30	30	0	54082-0387-01	KMS	WOLF, STEVERT	g 0.00	14.31
07-2009	321977	AMOXICILLIN 400MG/5ML	150	10	0	00781-5157-57		DUFFEY, ROBERT		16.26
08-2009	322138	(BUPROFEN CHILDREN'S 1	120	2	2	00904-5309-20	KM5	SEIDLER-LISS, AL	0.00	48.56
26-2009	325550	GEN AUGMENTIN 400/5 SU	. 200	10	0	66685-1012-02		SEIDLER-LISS, AL		174.67
26-2009	325551	ADDERALL XR 20MG CAP	30	30	٥	54092-0387-01		WOLF, STEVERT		
-082009	328551	ADDERALL XR 20MG CAP	30	30	0	54092-0387-01		WOLF, STEVERT		191.79
-10-2009	334202	IBUPROFEN CHILDREN'S 1	120	2	1	00904-5309-20	KMS	SEIDLER-LISS, AL	0.00	16,26
-27-2009	325550	ADDERALL XR 20MG CAP	30	30	Q	64092-0387-01		WOLF, STEVERT		191.79
-31-2009	343160	ADDERALL XR 20MG CAP	30	30	0	54092-0387-01		WOLF, STEVERT		184.25
-12-2009	351231	ADDERALL XR 20MG CAP	30	30	Ċ	54092-0387-01		WOLF, STEVERT		184.25
-10-2009	357120	ADDERALL XR 20MG CAP	30	30	Ċ		KMS	WOLF, STEVERT	M 0,00	184.25
-08-2009	360145	ADDERALL XR 20MG CAP	30	30				WOLF, STEVERT	M 0.00	164.25
-07-2010	366435	ADDERALL XR 20MG CAP	20	10				S FRANCIS, MITZIE	* 0.00	14.00
-26-2010	371690	AMOXICILUN 875 MG TABL		30				WOLF, STEVERT		184.25
-04-2010	373797	ADDERALL XR 20MG CAP	30	30	-	50458-0585-01		S WOLF, STEVERT		137.25
-15-2010	380772	CONCERTA 18MG TAB	30			59762-5010-02		S PINEDO, VINCEN		31.76
-07-2010	385292	CLINDAMYCIN 300MG CAP	30	10		base bi		S PINEDO, VINCEN		5.54
-07-2010	355253	IBUPROFEN 400 MG TAB	30	7				S WOLF, STEVERT		137.25
-12-2010	386354	CONCERTA 18MG TAB	30	30				S LAWSKY-SCHEET		5,58
-03-2010	3907 <del>6</del> 8	NYSTATIN CREAM 15GM	15	10				S LAWSKY-SCHEE		5. <b>5</b> 6
-11-2010	390768	NYSTATIN CREAM 15GM	15	10				S SEIDLER-LISS, AL		8,68
-17-2010	393622	FLUCONAZOLE 100 MG TA	14			) 63304-0804-0 ) 45802-0434-1		S SEIDLER-LISS, AL		5.78
-17-2010		CLOTRIMAZOLE 1 % CREA	. 30					S WOLF, STEVERT		137.25
-01-2010	396299	CONCERTA 18MG TAB	30	30		0 50458-0585-0° 0 50458-0586-0°		S MCGOLDRICK, P		144,92
-15-2010	404529	CONCERTA 36MG TAB	30			• •		S MCGOLDRICK P	-	144.92
-23-2010		CONCERTA 36MG TAB	30			50458-0586-0		MCGOLDRICK, P.		144.92
-29-2010		CONCERTA 36MG TAB	30			0 50458-0586-0		MARGULIS, KEIT		8.00
-29-2010		GEN PERIDEX MOUTH WA	473			0 00472-0036-1		S MARGULIS, KEIT	· ·	11.78
-29-2010		IBUPROFEN CHILDREN'S 1	120			2 00904-5309-2		s Margulis, Keit		11.76
-09-2010		IBUPROFEN CHILDREN'S 1	120		ŝ	1 00904-5309-2		S MCGOLDRICK, P.		175.85
-09-2010		CONCERTA 54MG TAB	30	3(	)	0 50458-0587-0	1 KW	S MOGOLDRION !	,	953.84
-13-2010		CONCERTA 36MG TAB	180	90	)			S WOLF, STEVERT		11.76
-14-2010		IBLIPROFEN CHILDREN'S 1	120	) !	5	0 00904-5309-2		S MARGULIS, KEIT		3.88
-29-2011	_	IBUPROFEN 200 MG TABL	ĢĆ	1	7	o 00904-7915 <b>-4</b>	D KM	S FRANCIS, MITZIE		8.00
-29-2011			473	16	3	0 00116-2001-1	5 KM	IS FRANCIS, MITZIE	=	6.53
-31-2011		APAP W/COD ELIXIR	120	,	?	1 00121-0504-1	B KIN	IS FONJU, PAMELA		351.64
-09-2011	٠.	CONCERTA 35MG TAB	. 60	31	0	0 50458-0586-0	1 KN	S WOLF STEVENN	•••	6,57
			50	1	5	2 55111- <b>0682-</b> 0	5 KN	IS ALCOTT, LISA	•	6.57
-11-2011		IBUPROFEN 400 MG TAB	60	1.	5			8 ALCOTT, LISA ***		0.65
-25-2011		OUR FETT GOE ME	30	3	0	5 00677-0071-1		IS RIVLIN, KENINET		8.56
-28-2011			240	)	6			IS RIVLIN, KENNET	H 0.00	351.64
-28-2011		- イン・ターラット かかいさ てんご	60	3	Ö	0 50458-0586-0		S WOLF, STEVER	O.00 M	6.57
-24-2017		TAR	66			0 65111-0682-0		N ALCOTT, LISA 📉		0.65
-29-2011			3(	_		4 00677-0071-1		N RIVLIN, KENNET		
-29-2011			120	_	7	0 00121-0504-1	6 B/	UN FONJU, PAMELA	. → 0.00	5,9(
-30-2011	1 456371	APAP W/COD ELIXIR			<u> </u>		•		(continued or	, pest page)

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245 EAST 198TH STREET BRONX, NY 10458 Phone: 718-220-7600 Fax: 718-220-7618

tient Profile

Date Renge; 1/1/2008 - 6/13/2012

Page 2 of 2

l certify that this form is correct and I have received the drugs below.

I certify that this form is correct and I have received the drugs below.

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I certify that this form is correct and I have received the drugs below.

ergy : No Known Allergies

Date	Rx#	Drug Name	Quantity	Days	Ref	NDC#	RPh Prescriber N	vanne	Patient Paid	Total
28-2011	452499	FERROUS SULFATE 325 M	30	30	3	00677-0071-10	KMS RIVLIN, KEN	NETH.	0,00 .	0,65
28-2011	472405	GEN CONCERTA 36MG TA	60	30	. 0	00591-2717-01	KMS WOLF, STE	VENMA	. 0'00	285.09
1-2011	462499	FERROUS SULFATE 325 M	30	30	2	00677-0071-10	KIMS RIVLIN, KEN	INETH	0.80	0.65
01-2011	481854	GEN CONCERTA 36MG TA	60	30	0	00591-2717-01	KMS WOLF, STE	VENMA	0.00	285.09
2-2011	462499	FERROUS SULFATE 325 M	30	30	1	00577-0071-10	KMS RIVLIN, KEN	NETH.	0.00	0.65
12-2011	489708	GEN CONCERTA 36MG TA	60	30	O	00591-2717-01	KMS WOLF, STE	VENMA	20.0	264.09
18-2011	497652	GEN CONCERTA 36MG TA	. 60	30	٥	00591-2717-01	KS WOLF, STE	VENMA	0.00	322.08
27-2011	506142	GEN CONCERTA 35MG TA	60	30	C	00591-2717-01	KMS WOLF, STE	VENMA	0.00	0.00
13-2012	523084	VYVANSE 60 MG CAPSULE	30	30	0	59417-0106-10	KMS MCGOLDRIG	CK, PAT	0.00	18234
21-2012	531347	VYVANSE 60 MG CAPSULE	30	30	0	59417-0106-10	KS MCGOLDRIG	CK, PAT	0.00	182,34
4-2012	543042	VYVANSE 60 MG CAPSULE	30	30	0	59417-0106-10	KWS MCGOLDRIG	CK, PAT	0.00	162.34
Prescriot	tions on th	ils Report					Totals	;;	0.00	7,230,85